# MEMORANDUM OF UNDERSTANDING Pursuant to the Workforce Innovation and Opportunity Act of 2014 For the Kenosha County, Racine County Workforce Solutions and Walworth County Job Center(s) A Comprehensive Job Center(s)

This Memorandum of Understanding (MOU) fulfills the Workforce Innovation and Opportunity Act requirements to document and reach agreement among State and other required parties for negotiating cost sharing, service access, service delivery and other matters required and essential to the establishment of the local one-stop delivery system. This MOU describes the commitment of the parties to provide integrated workforce services at the Kenosha County Job Center, Racine County Workforce Solutions and Walworth County Job Center Job Center in Workforce Development Area # 1.

#### I. Parties

# The parties to this Memorandum of Understanding (MOU) are:

WIOA Required Party	Local MOU Party (Name, Signatory, Address, Phone, Email)
Chief Elected Official	Kenosha County Executive
	Jim Kreuser
	Kenosha County Administration Building
	1010 56 <sup>th</sup> Street, Kenosha, WI 53140
	262-564-3610
	albr262-653-2594
	Jim.Kreuser@kenoshacounty.org
Local Workforce Development Board	Southeastern Wisconsin Workforce Development
	Board
	Nicholas Galich, Chair
	Froedtert South
	6308 Eighth Avenue
	Kenosha, WI 53143
	262-656-3267
	nicholas.galich@froedtertsouth.com
WIOA Title I Adult	Grant Recipient:
WIOA Title I Youth	Kenosha County Department of Human Services
WIOA Title I Dislocated Worker	John Jansen
	Kenosha County Job Center
	Office of the Director
	8600 Sheridan Road
	Kenosha, WI 53143
	262-605-6524
	John.Jansen@kenoshacounty.org
WIOA Title I Job Corps	Not in the area
WIOA Title I Migrant and Seasonal Farmworker	Not in the area
programs	
WIOA Title I Native American programs	Not in the area
WIOA Title I YouthBuild	Not in the area
WIOA Title II Adult Education and Family Literacy Act (AEFLA) program	Not in the buildings
WIOA Title III Wagner-Peyser ES	DWD
	Caleb Frostman, Secretary
	201 E. Washington Avenue
	Madison, WI 53703
	608-266-3131
	sec@dwd.wisconsin.gov

WIOA Title IV Vocational Rehabilitation program	DWD				
	Caleb Frostman, Secretary				
	201 E. Washington Avenue				
	Madison, WI 53703				
	608-266-3131				
	sec@dwd.wisconsin.gov				
Senior Community Service Employment Program	Not in the area				
(Title V of Older Americans Act of 1965)					
Trade Adjustment Assistance (Trade Act of 1974)	DWD				
	Caleb Frostman, Secretary				
	201 E. Washington Avenue				
	Madison, WI 53703				
	608-266-3131				
	sec@dwd.wisconsin.gov				
lobs for Veterans State Grants (Chapter 41 of Title	DWD				
38)	Caleb Frostman, Secretary				
	201 E. Washington Avenue				
	Madison, WI 53703				
	608-266-3131				
	sec@dwd.wisconsin.gov				
Unemployment Compensation programs under state	DWD				
law	Caleb Frostman, Secretary				
	201 E. Washington Avenue				
	Madison, WI 53703				
	608-266-3131				
	sec@dwd.wisconsin.gov				
Reentry Employment Opportunities (REO) program (Second Chance Act of 2007)	Not in this area				
Career and technical education programs at post-	Not in the building				
secondary level, authorized under Carl D. Perkins	-				
Career and Technical Education Act of 2006					
Community Services Block Grant employment and	Not in this area				
training activities (Community Services Block Grant Act)					
Department of Housing and Urban Development	Not in the building				
(HUD) employment and training programs					
TANF- Wisconsin Works	ResCare				
	Steven M. Reinhold, Regional Director				
	805 North Whittington Parkway				
	Louisville, KY 40222				
	414-750-3199				
	Steven.Reinhold@rescare.com				
SNAP –Food Stamp Employment and Training	ResCare				

Steven M. Reinhold, Regional Director
805 North Whittington Parkway
Louisville, KY 40222
414-750-3199
Steven.Reinhold@rescare.com

The information above shall be updated as needed by giving written notice to all parties.

#### II. Legal Authority

The parties shall comply with all applicable Federal and State laws and regulations, and local laws to the extent that they are not in conflict with Federal or State requirements.

This MOU and its attachments have been created pursuant to the Workforce Innovation and Opportunity Act (WIOA); Joint Rule for Unified and Combined State Plans, Performance Accountability, and One-Stop System Join Provisions: Final Rule; TEGL 16-16, One-Stop Operations Guidance for the American Job Center Network; TEGL 17-16, Infrastructure Funding of the One-Stop Delivery System; and the Federal Cost Principles contained in the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) at 2 CFR part 200.

The parties to this MOU agree to abide by the Wisconsin State Open Records Law, Wis. Stat. §§ 19.31 – 19.39.

The parties to this MOU agree to abide by confidentiality provisions in 20 CFR part 603, 45 CFR Section 205.50, 20 USC 1232g, 34 CFR part 99, 34 CFR 361.38, FERPA, and any other applicable Federal and State privacy laws and regulations.

The parties to this MOU shall not discriminate in their programs and activities as prohibited by Section 188 of WIOA (29 U.S.C. § 3248) and its implementing regulations found at 29 CFR Part 38; the Age Discrimination Act of 1975 (42 U.S.C. § 6101 et seq.), section 504 of the Rehabilitation Act of 1973 (29 U.S.C. § 794), title IX of the Education Amendments of 1972 (20 U.S.C. § 1681 et seq.), and title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d et seq.).

This MOU will be construed, interpreted, and enforced according to the laws of the State of Wisconsin.

# III. Location(s)

This MOU covers service delivery and related costs associated with the following one-stop center(s):

Job Center Name	Job Center Type (Comprehensive, Affiliate, or Other)	Job Center Manager's Name and Title	Job Center Street Address	Job Center Street City and Zip	Job Center Phone Number	Job Center Days and Hours of Operatio n	Job Center Website Address
Kenosha	Comprehensiv	Chris	8600	Kenosha	262/697	M – F	http://www.kenoshacounty.org/278/Job-Center
County	e	Isaacson	Sherida	, WI	-4500	8a-5p	
Job		WIOA	n Rd.	53143			
Center		Center					
		Manage					
		r					
Racine	Comprehensiv	Kathy	1717	Racine,	262/638	M — F	https://racinecounty.com/government/workfor
County	e	Karshna	Taylor	WI	-6312	8a —	<u>ce-solutions</u>
Workforc		WIOA	Ave.	53403		4:30p	
е		Center					
Solutions		Manage					
		r					
					262/741		
	Affiliate				-5180	M-F	https://www.walworthcountyjobcenter.com

Walworth	Jo	onatho	400	Elkhorn,	8a —	
County	n	n Watts	County	WI	4:30p	
Job	V	NIOA	Road H	53121		
Center	С	Center				
	N	Manage				
	r					

#### IV. Services

A summary of services and employment, training and business activities for the [Job Center] is found in the tables below. Codes: O = onsite

SR = service by referral

IT = information provided by trained staff

Basic Career Services	Eligibility det. for I-B programs	Job center outreach, intake, and orientation	Initial assessment of skill levels, aptitudes, abilities, support needs	Labor exchange services	Referrals to and coord. with other programs and services	Provision of workforce and LMI data	Provision of information on ETP performance and program costs	Provision of local performance measures and job center performance	Info and referrals to supportive services	Provision of info and assistance on filing UI claims	Assistance est. eligibility for financial aid for training /education not provided under WIOA
Title I Adult	0	0	0	0	0	0	0	0	0	0	O/SR
Title I Youth	0	0	0	0	0	0	0	0	0	0	O/SR
Title I DW	0	0	0	0	0	0	0	0	0	0	O/SR
Job Corps	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR
MSF											
YouthBuild											
Title II	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR
Title III	SR	0	SR	0	0	0	SR	SR	SR	0	SR
Title IV	SR	O&SR	O&SR	O&SR	O&SR	O&SR	SR	SR	O&SR	O&SR	O&SR
SCSEP	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR
TAA	SR/IT	0	0	0	0	0	0	0	0	0	0
UI	I										
REO											
Perkins	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR	SR
CSBG											
HUD	SR										S
W2	SR	O/SR	0	SR	0	O/SR	SR	SR	O/SR	O/SR	O&SR
FSET	SR	O/SR	0	SR	0	O/SR	SR	SR	O/SR	0/SR	O/SR
JVSG	SR	O/SR	0	0	0	0/SR	O/SR	SR	O/SR	O/SR	O/SR
Native Amer											

Per 652.207(b)(4), the labor exchange services provided under the Wagner-Peyser Act in the local area are as follows: RESEA Workshops and required individual participant sessions and paperwork, on-site employer recruitments, Job Center of Wisconsin employer use recruitment and general Resource Room activities..

Individualized Career Services	Comp. and spec. assessments of skill levels and service needs of A, DW	IEP devel.	Group counsel.	Indiv. counsel.	Career planning	ST pre- voc. services	Internships and WEX	Workforce prep. activities	Financial literacy services	Out of area job search assistance and relocation	Eng. lang. acquisition and integrate ed. and training progs.	Follow-up to A, DW
Title I Adult	O/SR	0	SR	SR	O/SR	0	0	0	O/SR	O&SR	SR	O/SR
Title I Youth	O/SR	0	SR	SR	O/SR	0	0	0	O/SR	O&SR	SR	O/SR
Title I DW	O/SR	0	SR	SR	O/SR	0	0	0	O/SR	O&SR	SR	O/SR
Job Corps												
MSF												
YouthBuild												
Title II												
Title III												
Title IV												
SCSEP												
TAA	SR	SR	SR	SR	0	SR	SR	SR	SR	SR	SR	
UI												
REO												
Perkins												
CSBG												
HUD												
W-2	SR							O/SR	SR		SR	
FSET	SR							O/SR	SR		SR	
JVSG	SR	SR	SR	SR	0	SR	SR	O/SR	O/SR	SR	SR	
Native Amer												

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Training Services	Occ. Skills training	TLO	Incumbent worker training	Progs. Combining workplace training with related instruction	Training operated by private sector	Skill upgrading and retraining	Entrepreneurial training	Transitional jobs	Job readiness training provided in combo. With services in this section	Adult ed. And literacy activities, incl. ELL	Customized training
Title I Adult	SR	0	SR	SR	SR	SR	SR		O/SR	SR	SR
Title I Youth	SR	0	SR	SR	SR	SR	SR		O/SR	SR	SR
Title I DW	SR	0	SR	SR	SR	SR	SR		O/SR	SR	SR
Job Corps				SR		SR			SR	SR	
MSF											
YouthBuild											
Title II				SR/IT		SR/IT				SR/IT	
Title III	SR	SR	SR	SR	SR	SR	SR		O/SR/IT	SR	
Title IV	SR	SR	SR	SR	SR	SR	SR		SR	SR	SR
SCSEP	SR					SR					
TAA	SR	SR		SR	SR	SR	SR		SR	SR	SR
UI											
REO											
Perkins										O/SR	
CSBG											
HUD											
W-2	SR	SR		SR	SR	SR			SR	SR	
FSET	SR	SR		SR	SR	SR			SR	SR	
JVSG	SR	SR		SR	SR	SR	SR		SR	SR	
Native Amer											

Business Services	Labor exchange activities	LMI	Develop, convene or implement industry or sector partnerships	Customized business services: LAY OFF AVERSION ACTIVITIES
Title I Adult	0	0	0	0
Title I Youth	0	0	0	0
Title I DW	0	0	0	0
Job Corps				
MSF				
YouthBuild				
Title II	SR	SR	SR	SR
Title III				
Title IV				
SCSEP				
TAA				
UI				
REO				
Perkins				
CSBG				
HUD				
W-2	SR	SR		
FSET	SR	SR		
JVSG	O/SR	O/SR		
Native American Prog				

#### V. Access

One of the primary purposes of WIOA is to increase, particularly for those individuals with barriers to employment, access to and opportunities for the employment, education, training and support services they need to succeed in the labor market. The needs of workers, youth, and individuals with barriers to employment, including individuals with disabilities, will be addressed in the following ways.

- The parties agree to conduct outreach targeting barriered populations in coordination with one another as follows: Posters and print material using images of populations with barriers, workshops and recruitment at locations familiar to and frequented by populations with barriers and outreach to organizations serving populations with barriers.
- The parties agree to actively refer customers to the most appropriate party to provide services based on need and available services as described in Section VI, Referral.
- The parties agree to ensure that customers who are deaf or hard of hearing, visually impaired, or have speech-language impairments, have access to appropriate technology, including assistive technology, as follows: Sprint IP Relay, sign language interpreter, TTY, private room if needed for confidentiality, adaptive work stations in Resource Room.
- The parties agree to ensure all limited English proficiency (LEP) individuals are provided language access, translation of vital documents, and information to access services as follows: LEP posters and flyers displayed at points of entry in the centers and available staff who speak the most common LEP language in our area, Spanish..
- The parties agree to offer priority of service to veterans and eligible spouses for all WIOA programs, and to veterans and eligible spouses, recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient when providing individualized career services and training services with WIOA Adult funds.

### VI. Referral

The One-Stop Operator will ensure implementation of the referral process established by the parties. The referral system will provide integrated and seamless delivery of services to both job seekers and employers, as described below.

- The parties agree to familiarize themselves with the requirements for participation in each of the required party programs.
- To the extent possible, the parties agree to develop materials summarizing their program requirements and to make this accessible to all parties in the local area one-stop centers.
- The parties agree to refer clients who may be eligible for each other's programs to one another for services.
- The parties agree to evaluate ways to improve the referral process.
- The parties commit to robust and ongoing communication required for an effective referral process.
- The parties commit to actively follow up on referrals to assure that resources of the parties are being leveraged at an optimal level.

Methods of referral to be used include Person to person when co-located, staff facilitate making an appointment for the referral, staff facilitate a phone call or email to the referral agency, staff give an application for service to the individual, staff give a business card for the referral agency, staff give a flyer with program description and contact information to the individual.

# VII. Duration

This MOU supersedes any previous MOUs for the job center(s) included in this MOU. This MOU shall remain in effect for one program year, effective as of July 1, 2019 to June 30, 2020, until terminated by the repeal of the Workforce Innovation and Opportunity Act, otherwise by action of law, or in accordance with this MOU. Modifications to this MOU during its effective period shall be governed by Section VIII, Modification.

If there are any changes in the signatory official of the local workforce board or Chief Elected Official, the MOU must be re-executed by the new signatory official. If the new signatory official does not sign the MOU, he must follow the Modification procedures in Section VIII.

If any part of this MOU is found to be null and void, or is otherwise stricken, the rest of this MOU shall remain in force.

# VIII. Modification

This MOU may be amended at any time by written agreement of the parties. If the actual expenditures for a budget line item are projected to increase by 10% or more from the budgeted line item, then the direct payor for that line item must notify all parties participating in the Budget in writing so they may determine whether they agree to amend the MOU.

This MOU shall be amended upon agreement of the parties that is consistent with federal, state or local laws, policies, or regulations, for one or more of the following reasons:

- The addition or removal of a party from this MOU;
- The addition or removal of program responsibilities for any party that administers a Federal program;
- A change in the physical location of the Kenosha County Job Center, Racine County Workforce Solutions and Walworth County Job Center;
- A change in one or more of the methods to allocate costs in the Budget;
- The need to renegotiate a party's proportionate share of costs based changes in the method or service delivery or program or funding changes that affect a party's continued ability to meet its shared cost obligations;
- None.

Any party may request an amendment to this MOU by giving written notice of the request to all parties listed at the addresses shown in Section II, and to the contact persons so listed, considering any information updates received by the parties pursuant to Section II. The written notice must include the reasons(s) for the amendment request, each Section of the MOU that will require revision, and the desired date for the amendment to be effective. The Southeastern Wisconsin Workforce Development Board shall be responsible for leading and conducting local negotiations regarding the amendment request. The MOU shall remain in effect until the amended MOU is executed by all parties.

Any party may withdraw from this MOU by giving written notice of intent to withdraw at least 120 calendar days in advance of the effective withdrawal date. Notice of withdrawal shall be given to all parties listed at the addresses shown in Section II, and to the contact persons so listed, considering any information updates received by the parties pursuant to Section II. If any party withdraws, the MOU shall remain in effect with respect to other remaining parties until the MOU is renegotiated. Any failure to execute an MOU with a required party must be reported by the local workforce development board to the Governor.

Agreements are made contingent on availability of funding for each required program. In the event of elimination of funding or change in party status, notification shall be provided to the other parties to this MOU as soon as practicable with the intent of termination, without further obligation, or amending this agreement. A State party may terminate or suspend this MOU, in whole or in part, without penalty or further payment required, if the funds to which this MOU commits a State Party have not been appropriated or otherwise made available to the State by the funding source. The State shall provide notice, in writing, to the other parties of any such funding failure and its election to terminate or suspend this MOU as soon as practicable. Any suspension or termination pursuant to this paragraph will be effective upon the date of the written notice unless otherwise indicated.

#### IX. Budget

The Budget(s), including the infrastructure and shared delivery costs for this MOU among and between the parties, will be negotiated and agreed to annually. The attachment(s) contain the Budget(s) for the Kenosha County Job Center, Racine County Workforce Solutions and Walworth County Job Center and represent final budget agreement(s) based on expected annualized numbers. Costs have been allocated based upon the square footage of the leased office space. Parties agree to cover costs through cash and in-kind contributions as shown on the attachment(s). See Section XI for the list of attachments.

Parties agree to actively participate in future MOU negotiations in good faith to reach consensus. The Southeastern Wisconsin Workforce Development Board is responsible for beginning negotiations for subsequent MOUs no later than 120 days prior to the expiration of this MOU.

Reconciliation of actual costs will occur quarterly. Tracking of in-kind contributions will be completed by reporting of hours for in-kind personnel, and provision of invoices or other documentation for goods provided.

### a. Infrastructure Funding

See Section XI: List of Attachments.

### b. Shared Delivery Cost Funding

See Section XI: List of Attachments.

# c. Payment Schedule

The parties who are contributing to the costs of the job center(s) intend to pay amounts due to other parties on the schedule in attachment(s). However, recognizing that actual amounts due may vary from the budgeted amount due, appropriation and availability of Federal funding, and other factors could affect a party's ability to pay pursuant to the schedule, the parties agree to robust and ongoing communication regarding the scheduling of actual payments due. The parties agree to act in good faith regarding making payments due to other parties.

# X. Other Provisions

# a. Drug and Alcohol-free Workplace

All parties will comply with the Drug-Free Workplace Act of 1988, 41 USC 702 et seq., and 2 CFR part 182, which require that all organizations receiving grants from any Federal agency maintain a drug-free workplace. The recipient must notify the awarding office if an employee of the recipient is convicted of violating a criminal drug statute. Failure to comply with these requirements may be cause for suspension or debarment under 2 CFR part 180, as adopted by the U.S. Department of Education at 2 CFR 3485, and the U.S. Department of Labor regulations at 29 CFR part 94.

# b. Certification Regarding Lobbying

All parties will comply with the Byrd Anti-Lobbying Amendment (31 USC Section 1352), 29 CFR Part 93 and 34 CFR Part 82, as well as the requirements in the Uniform Guidance at 2 CFR 200.450. Parties will not lobby federal entities using federal funds and will disclose lobbying activities as required by law and regulations.

# c. Debarment and Suspension

All parties will comply with the debarment and suspension requirements (EO 12549 and 12689) and 2 CFR Part 180 and as adopted by the U.S. Department of Labor at 29 CFR part 2998 and by the U.S. Department of Education at 2 CFR 3485.

### d. Buy American Provision

Each party that receives funds made available under Title I or Title II of WIOA or under the Wagner-Peyser Act (29 USC Section 49, et. seq.) certifies that it will comply with Sections 8301 through 8303 of Title 41 of the United States Code (commonly known as the "Buy American Act") and as referenced in WIOA Section 502 and 20 CFR 683.200(f).

# e. Salary Compensation and Bonus Limitations

Each party certifies that, when operating grants funded by the U.S. Department of Labor, it complies with TEGL 05-06, Implementing the Salary and Bonus Limitations in Public Law 109-234, TEGL 17-15, WIOA Adult, Dislocated Worker and Youth activities program allotments, final program allotments for the Wagner-Peyser Act, and WIOA section 194(15)(A), restricting the use of federal grant funds for compensation and bonuses of an individual, whether charged to either direct or indirect, at a rate in excess of the Federal Office of Personnel Management Executive Level II.

# f. Non-Assignment

Except as otherwise indicated herein, no party may, during the term of this MOU or any renewals of this MOU, assign or subcontract all or any part of the MOU without prior written consent of all other parties.

# g. Negligence

All parties to this MOU recognize the partnership consists of various levels of government, notfor-profit, and for-profit entities. Each party to this MOU shall be responsible for injury to persons or property resulting from the negligence on the part of itself, its employees, its agents, or its officers. No party assumes any legal responsibility for any other party's negligent act or omission.

#### h. Local provisions

None.

#### XI. List of Attachments

The following attachments are incorporated as part of this MOU.

Attachment A:	Infrastructure Funding Agreement
Attachment B:	Shared Delivery Cost Agreement
Attachment C:	Budget

#### XII. Signatures

The parties acknowledge that they have read the MOU and its attachments, understand them, and agree to be bound by their terms and conditions. The parties agree that the MOU and its attachments are the complete and exclusive agreement between the parties and supersede all proposals, letters of intent or prior agreements, oral or written, and all other communications and representations between the parties relating to the subject matter of the MOU.

The individuals signing below have the authority to commit the party they represent to the terms of the MOU and do so commit by signing below.

#### For the (MANDATORY ONE-STOP PARTY):

DocuSigned by:	DocuSigned by:				
Jim Ereuser 4/15/2020	Mcholas Galich 4/14/2020				
Signature and Date	Signature and Date				
Jim Krueser, Chief Elected Official	Nickolas Galich, Chair				
Southeastern Wisconsin Workforce Development Board	Southeastern Wisconsin Workforce Development Board				
DocuSigned by:	DocuSigned by:				
John Jansen 4/13/2020	Caleb Frostman 4/16/2020				
Signature and Date	Signature and Date				
John Jansen, Director	Caleb Frostman, Secretary				

Kenosha County Department of Human Services, Grant recipient & Fiscal Agent	DWD
Steven Keinhold 4/13/2020 877A2D813DDB470 Signature and Date	
Steven M. Reinhold, Regional Director	
ResCare	